LONG BEACH UNIFIED SCHOOL DISTRICT

PROPOSITION 39 GENERAL OBLIGATION BONDS BOND BUILDING FUNDS MEASURE K MEASURE E MEASURE Q FINANCIAL AND PERFORMANCE AUDITS

YEAR ENDED JUNE 30, 2023



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FINANCIAL AUDIT OF THE MEASURE K, MEASURE E, AND MEASURE Q BOND BUILDING FUNDS



INDEPENDENT AUDITORS' REPORT

Board of Education Citizens' Oversight Committee Long Beach Unified School District Long Beach, California

Report on the audit of the Financial Statements

Opinions

We have audited, in accordance with auditing standards generally accepted in the United States of America, the accompanying financial statements of the Measure K (November 2008), Measure E (November 2016), and Measure Q (November 2022) Bond Building Funds of the Long Beach Unified School District (the District) as of and for the fiscal year ended June 30, 2023, and the related notes to the financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Measure K (November 2008), Measure E (November 2016), and Measure Q (November 2022) Bond Building Funds of the District as of June 30, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 1, the financial statements present fairly only the Measure K (November 2008), Measure E (November 2016), and Measure Q (November 2022) Bond Building Funds and do not purport to, and do not, present fairly the financial position of the District as of June 30, 2023 or the change in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Board of Education Citizens' Oversight Committee Long Beach Unified School District

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated November 30, 2023 on our consideration of the District's internal control over the Measure K (November 2008), Measure E (November 2016), and Measure Q (November 2022) Bond Building Funds financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over the Measure K (November 2008), Measure E (November 2016), and Measure Q (November 2022) Bond Building Funds financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over the Measure K (November 2008), Measure E 2008), Measure E (November 2016) and, Measure Q (November 2022) Bond Building Funds financial reporting financial reporting and compliance.

Clifton Larson Allen LLP

CliftonLarsonAllen LLP

Glendora, California November 30, 2023

LONG BEACH UNIFIED SCHOOL DISTRICT MEASURE K, MEASURE E, AND MEASURE Q BOND BUILDING FUNDS BALANCE SHEET JUNE 30, 2023

ASSETS	Measure K	Measure E	Measure Q
Cash in County Treasury Accounts Receivable Prepaid Expenditures	\$ 173,703,929 3,554,841 538,790	\$ 355,196,437 - 432,611	\$ 98,516,277 - -
Total Assets	\$ 177,797,560	\$ 355,629,048	\$ 98,516,277
LIABILITIES AND FUND BALANCE			
LIABILITIES Accounts Payable Total Liabilities	\$ 20,480,490 20,480,490	\$ 21,745,825 21,745,825	<u>\$ 821,454</u> 821,454
FUND BALANCE Restricted Total Fund Balance	<u>157,317,070</u> 157,317,070	<u>333,883,223</u> 333,883,223	<u>97,694,823</u> 97,694,823
Total Liabilities and Fund Balance	\$ 177,797,560	\$ 355,629,048	\$ 98,516,277

LONG BEACH UNIFIED SCHOOL DISTRICT MEASURE K, MEASURE E, AND MEASURE Q BOND BUILDING FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE YEAR ENDED JUNE 30, 2023

	Measure K	Measure E	Measure Q
REVENUES Interest Income	\$ 3,478,627	\$ 2,734,165	\$ 477,317
Other Miscellaneous		7	
Total Revenues	3,478,627	2,734,172	477,317
EXPENDITURES			
Classified Salaries	616,397	586,664	21,487
Benefits	349,929	330,560	12,921
Supplies	220,863	328,475	-
Services and Other Expenditures	6,519,623	4,486,924	-
Capital Outlay	57,697,790	58,622,102	2,591,059
Other Outgo	386,000	1,102,943	157,027
Total Expenditures	65,790,602	65,457,668	2,782,494
DEFICIENCY OF REVENUES OVER EXPENDITURES	(62,311,975)	(62,723,496)	(2,305,177)
OTHER FINANCING SOURCES			
Proceeds from Sale of Bonds	80,000,000	300,000,000	100,000,000
Transfers In	5,690,489	64,789,410	
Total Other Financing Sources	85,690,489	364,789,410	100,000,000
NET CHANGE IN FUND BALANCE	23,378,514	302,065,914	97,694,823
Fund Balance - Beginning of Year	133,938,556	31,817,309	<u> </u>
FUND BALANCE - END OF YEAR	\$ 157,317,070	\$ 333,883,223	<u>\$ 97,694,823</u>

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Accounting Policies

The accompanying financial statements have been prepared in conformity with generally accepted accounting principles as prescribed by the *Governmental Accounting Standards Board* and *Audits of State and Local Governmental Units* issued by the American Institute of Certified Public Accountants.

Financial Reporting Entity

The financial statements include only the Measure K (November 2008), Measure E (November 2016), and Measure Q (November 2022) Bond Building Funds (the Bond Funds) of the District. These funds were established to account for the proceeds of general obligation bonds issued under the General Obligation Bond Election of November 2008 for Measure K, November 2016 for Measure E, and November 2022 for Measure Q, and to account for the project expenditures authorized by each measure. These financial statements are not intended to present fairly the financial position and results of operations of the District in compliance with accounting principles generally accepted in the United States of America and are not a complete presentation of the Building Fund reported in the District's financial statements.

Basis of Accounting

The Bond Funds are maintained on the modified accrual basis of accounting. As such, revenues are recognized when they become susceptible to accrual, which is to say, when they become both measurable and available to finance expenditures of the current period. Expenditures are recognized in the accounting period in which the liability is incurred (when goods are received, or services rendered).

Fund Structure

The Statement of Revenues, Expenditures and Changes in Fund Balance is a statement of financial activities of the Bond Funds related to the current reporting period. Fund expenditures frequently include amounts for land, buildings, equipment, retirement of indebtedness, transfers to other funds, etc. Consequently, these statements do not purport to present the result of operations or the net income or loss for the period as would a statement of income for a profit-type organization.

Fund Balance Classification

The governmental fund financial statements present fund balance classifications that comprise a hierarchy based on the extent to which the District is bound to honor constraints on the specific purposes for which amounts can be spent. Amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation are considered restricted. The fund balance of the Bond Funds is therefore classified as restricted.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Capital Assets and Long-Term Debt

The accounting and reporting treatment applied to the capital assets and long-term liabilities associated with the Bond Funds are determined by its measurement focus. The Bond Funds are accounted for on a spending or "financial flow" measurement focus. This means that only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered a measure of "available spendable resources". Thus, the capital assets and long-term liabilities associated with the Bond Funds are accounted for in the basic financial statements of the District.

Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

NOTE 2 CASH IN COUNTY TREASURY

In accordance with Education Code Section 41001, the District maintains substantially all of its cash in the Los Angeles County Treasury as part of the common investment pool. The District is considered an involuntary participant in the investment pool. These pooled funds are recorded at amortized cost which approximates fair value. Fair value of the pooled investments at June 30, 2023 is measured at 95.1672% of amortized cost. The District's deposits in the fund are considered to be highly liquid.

The county is authorized to deposit cash and invest excess funds by California Government Code Sections 53534, 53601, 53635, and 53648. The county is restricted to invest time deposits, U.S. government securities, state registered warrants, notes or bonds, State Treasurer's investment pool, bankers' acceptances, commercial paper, negotiable certificates of deposit, and repurchase or reverse repurchase agreements. The funds maintained by the county are either secured by federal depository insurance or are collateralized. The county investment pool is not required to be rated. Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool.

The county investment pool is not registered as an investment company with the Securities and Exchange Commission (SEC) nor is it an SEC Rule 2a7-like pool. California Government Code statutes and the County Board of Supervisors set forth the various investment policies that the Country Treasurer follow. The method used to determine the value of the participant's equity withdrawn is based on the book value, which is amortized cost, of the participant's percentage participation on the date of such withdrawals.

The pool sponsor's annual financial report may be obtained from the Los Angeles County Public Affairs Office, Kenneth Hahn Hall of Administration, 500 W. Temple St, Room 358, Los Angeles, CA 90012.

NOTE 3 BONDED DEBT

<u>Measure K</u>

On November 4, 2008, the voters approved the issuance of bonds, not to exceed \$1,200,000,000. Bonds under this measure will be used to finance the acquisition, construction, rehabilitation and equipping of classrooms and school facilities within the District, and to pay the costs of issuing each series.

On April 7, 2009, the District issued General Obligation Bonds, Election 2008, Series A of \$260,000,000 serial and term bonds. The bonds were issued for the purpose of refunding the District's outstanding 2008 Capital Project Notes in addition to financing authorized capital projects of the District.

On April 19, 2011, the District issued General Obligation Bonds, Election 2008, Series B and B–1 of \$3,020,686 capital appreciation serial bonds and \$72,406,000 of Qualified School Construction Bonds. The Series B–1 bonds are being designated as "Qualified School Construction Bonds" for purposes of the American Recovery and Reinvestment Act of 2009. With respect to the Series B–1 bonds, the District expects to receive, on or about each bond payment date, a cash subsidy payment from the United States Treasury equal to the amount of interest determined at a federal tax credit rate under Section 54A(b)(3) of the tax code. The District will deposit the cash subsidy with the County to be credited to the Bond Interest and Redemption Fund for debt service payments.

On May 15, 2013, the District issued General Obligation Bonds, Election 2008, Series C of \$50,000,000 serial bonds.

On February 19, 2015, the District issued General Obligation Bonds, Election 2008, Series D of \$180,000,000 current interest serial bonds and Series D–1 of \$89,998,410 capital appreciation bonds.

On February 28, 2017, the District issued General Obligation Bonds, Election 2008, Series E of \$150,000,000 serial and term bonds.

On September 5, 2019, the District issued General Obligation Bonds, Election 2008, Series F of \$150,000,000 serial and term bonds.

On May 2, 2023, the District issued General Obligation Bonds, Election 2008, Series G of \$80,000,000 serial and term bonds.

Payments

Interest due is payable semi-annually on February 1 and August 1 of each year. The principal with respect to the bonds is payable upon maturity or upon redemption in whole or in part at the corporate trust office of the Paying Agent. The bonds are issuable as fully registered bonds in denomination of \$5,000 or any integral multiple thereof.

NOTE 3 BONDED DEBT (CONTINUED)

Payments (Continued)

Capital appreciation bonds were issued as part of the Measure K, Series B issuance with maturity dates from August 1, 2034 through 2035; and capital appreciation bonds were issued as part of the Measure K, Series D-1 issuance with maturity dates from August 1, 2026 through 2039. Prior to the applicable maturity dates, each capital appreciation bond will accrete interest on the principal component, with all interest accreting through the applicable maturity date and payable only upon maturity or prior payment of the principal component.

The outstanding general obligation bonded debt of Measure K at June 30, 2023 is:

General Obligation Bonds	Date of Issue	Date of Maturity	Interest Rate %	Amount of Original Issue	Outstanding June 30, 2023
Series A	4/7/2009	8/1/2033	3.50-5.00	\$ 260,000,000	\$ 5,120,000
Series B	4/19/2011	8/1/2035	7.26-7.33	3,020,686	3,020,686
Accreted Interest				-	9,817,884
Series B-1	4/19/2011	8/1/2025	5.314-5.914	72,406,000	50,535,000
Series C	5/15/2013	8/1/2037	1.00-4.00	50,000,000	34,010,000
Series D	2/19/2015	8/1/2043	3.00-4.00	180,000,000	159,330,000
Series D-1	2/19/2015	8/1/2039	3.33-4.31	89,998,410	89,998,410
Accreted Interest					36,201,465
Series E	2/28/2017	8/1/2047	4.00-5.00	150,000,000	142,765,000
Series F	9/5/2019	8/1/2047	2.75-5.00	150,000,000	140,005,000
Series G	5/23/2023	8/01/2047	4.00-5.00	80,000,000	80,000,000
Total					\$ 750,803,445

The annual debt service requirements to maturity for Measure K as of June 30, 2023 are as follows:

			Accreted	
<u>Year Ending June 30,</u>	 Principal	 Interest	 Interest	Total
2024	\$ 20,390,000	\$ 23,412,536	\$ -	\$ 43,802,536
2025	22,560,000	23,351,151	-	45,911,151
2026	22,900,000	23,192,493	-	46,092,493
2027	7,926,639	23,955,790	1,574,465	33,456,894
2028	6,755,519	24,427,620	1,843,860	33,026,999
2029-2033	41,167,974	128,244,632	10,199,574	179,612,180
2034-2038	86,245,976	187,807,495	21,552,131	295,605,602
2039-2043	208,137,980	113,629,354	10,849,319	332,616,653
2043-2048	288,700,008	25,862,600	 	314,562,608
Total	\$ 704,784,096	\$ 573,883,671	\$ 46,019,349	\$ 1,324,687,116

NOTE 3 BONDED DEBT (CONTINUED)

<u>Measure E</u>

On November 8, 2016, the voters approved the issuance of bonds, not to exceed \$1,500,000,000. The bonds are being issued to finance the repair, upgrading, acquisition, construction and equipping of certain District sites and facilities and to pay the cost of issuing these bonds as authorized pursuant to Measure E.

On February 28, 2017, the District issued General Obligation Bonds, Election 2016, Series A of \$300,000,000 serial and term bonds.

On September 5, 2019, the District issued General Obligation bonds, Election 2016, Series B of \$300,000,000 serial and term bonds.

On May 2, 2023, the District issued General Obligation bonds, Election 2016, Series C of \$300,000,000 serial and term bonds.

Payments 1 4 1

Interest due is payable semi-annually on February 1 and August 1 of each year. The principal with respect to the bonds is payable upon maturity or upon redemption in whole or in part at the corporate trust office of the Paying Agent. The bonds are issuable as fully registered bonds in denomination of \$5,000 or any integral multiple thereof.

The outstanding general obligation bonded debt of Measure E at June 30, 2023 is:

General Obligation Bonds	Date of Issue	Date of Maturity	Interest Rate %	Amount of Original Issue	Outstanding June 30, 2023
Series A	2/28/2017	8/1/2047	4.00-5.00	\$ 300,000,000	\$ 216,100,000
Series B	9/05/2019	8/01/2052	3.00-5.00	300,000,000	250,180,000
Series C	5/23/2023	8/01/2047	4.00-5.00	300,000,000	300,000,000
Total				\$ 900,000,000	\$ 766,280,000

The annual debt service requirements to maturity as of June 30, 2023 are as follows:

<u>Year Ending June 30,</u>	Principal	Interest	Total
2024	\$ 27,100,000	\$ 25,488,535	\$ 52,588,535
2025	26,120,000	28,341,500	54,461,500
2026	20,545,000	27,174,875	47,719,875
2027	-	26,661,250	26,661,250
2028	1,700,000	26,618,750	28,318,750
2029-2033	17,700,000	131,029,750	148,729,750
2034-2038	54,230,000	123,101,700	177,331,700
2039-2043	113,260,000	105,127,450	218,387,450
2044-2048	190,925,000	73,983,625	264,908,625
2049-2053	279,145,000	31,828,600	310,973,600
2054	35,555,000	711,100	36,266,100
	\$ 766,280,000	\$ 600,067,135	\$ 1,366,347,135

NOTE 3 BONDED DEBT (CONTINUED)

Measure Q

On November 8, 2022, the voters approved the issuance of bonds, not to exceed \$1,700,000,000. The bonds are being issued to finance health and safety improvements and the renovation of libraries, science and computer labs, and to fund the construction of new career education spaces.

On May 2, 2023, the District issued General Obligation Bonds, Election 2022, Series A of \$100,000,000 serial and term bonds.

Payments **Payments**

General Obligation Bonds	Date	Date	Interest	Amount of	Outstanding
	of Issue	of Maturity	Rate %	Original Issue	June 30, 2023
Series A	5/23/2023	8/01/2047	4.00-5.00	\$ 100,000,000 \$ 100,000,000	\$ 100,000,000 \$ 100,000,000

The annual debt service requirements to maturity as of June 30, 2023 are as follows:

<u>Year Ending June 30,</u>	Principal	Interest	Total
2024	\$ -	\$ 3,444,444	\$ 3,444,444
2025	43,570,000	3,910,750	47,480,750
2026	46,085,000	1,669,375	47,754,375
2027	10,345,000	258,625	10,603,625
	\$ 100,000,000	\$ 9,283,194	\$ 109,283,194

NOTE 4 PURCHASE COMMITMENTS

As of June 30, 2023, the District was committed under various capital expenditure purchase agreements for Measure K, Measure E, and Measure Q bond projects totaling approximately \$187.6 million. Projects will be funded through bond proceeds.

NOTE 5 CONTINGENCIES

The District is involved in various claims and legal actions related to various construction projects. In the opinion of management, the ultimate disposition of these matters will not have a material adverse effect on the District's Measure K, Measure E, or Measure Q Bond Building Funds financial statements.



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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Board of Education Citizens' Oversight Committee Long Beach Unified School District Long Beach, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Measure K (November 2008), the Measure E (November 2016) Bond, and the Measure Q (November 2022) Bond Building Funds of the Long Beach Unified School District (the District), as of and for the year ended June 30, 2023, and the related notes to the financial statements and have issued our report thereon dated November 30, 2023.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control exists* when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Board of Education Citizen's Oversight Committee Long Beach Unified School District

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements of the Measure K (November 2008), the Measure E (November 2016) Bond, and the Measure Q (November 2022) Bond Building Funds are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Clifton Larson Allen LLP

CliftonLarsonAllen LLP

Glendora, California November 30, 2023

LONG BEACH UNIFIED SCHOOL DISTRICT MEASURE K, MEASURE E, AND MEASURE Q BOND FUNDS SCHEDULE OF FINDINGS AND RESPONSES JUNE 30, 2023

There were no findings reported related to the financial audit of the Measure K, the Measure E, or the Measure Q Bond Building Funds for the year ended June 30, 2023.

LONG BEACH UNIFIED SCHOOL DISTRICT MEASURE K AND MEASURE E BOND FUNDS STATUS OF PRIOR YEAR FINDINGS JUNE 30, 2023

There were no findings related to the financial audit of the Measure K or the Measure E Bond Building Funds for the year ended June 30, 2022.

PERFORMANCE AUDIT OF THE MEASURE K, MEASURE E, AND MEASURE Q BOND PROGRAMS



INDEPENDENT AUDITORS' REPORT

Board of Education Citizens' Oversight Committee Long Beach Unified School District Long Beach, California

We have conducted a performance audit of the Long Beach Unified School District's (the District's) Measure K, Measure E, and the Measure Q bond funds for the year ended June 30, 2023.

We conducted our performance audit in accordance with *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

Our audit was limited to the objectives listed on page 16 of this report which includes determining the District's compliance with the performance requirements for the Proposition 39 the Measure K, the Measure E, and the Measure Q bond funds under the applicable provisions of Section 1(b)(3)(C) of Article XIIIA of the California Constitution. Management is responsible for the District's compliance with those requirements.

Solely to assist us in planning and performing our performance audit, we obtained an understanding of the internal control of the District to determine if internal controls were adequate to help ensure the District's compliance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIIIA of the California Constitution. Accordingly, we do not express any assurance on internal control.

The results of our tests indicated that, in all significant respects, the District expended the Measure K, Measure E, and Measure Q bond funds for the fiscal year ended June 30, 2023, only for the specific projects developed by the District's Board of Education, and approved by the voters, in accordance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIIIA of the California Constitution.

Clifton Larson Allen LLP

CliftonLarsonAllen LLP

Glendora, California November 30, 2023

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BACKGROUND INFORMATION

In November 2000, the voters of the State of California approved Proposition 39 authorizing the issuance of general obligation bonds by California public school districts and community colleges under certain circumstances and subject to certain conditions.

<u>Measure K</u>

In November 2008, a general obligation bond proposition (Measure K) of the District was approved by the voters of the District. Measure K authorizes the District to issue up to \$1.2 billion of general obligation bonds to finance various capital projects and related costs, as specified in the bond measure provisions of Measure K.

<u>Measure E</u>

In November 2016, a general obligation bond proposition (Measure E) of the District was approved by the voters of the District. Measure E authorizes the District to issue up to \$1.5 billion of general obligation bonds to finance various capital projects and related costs, as specified in the bond measure provisions of Measure E.

Measure Q

In November 2022, a general obligation bond proposition (Measure Q) of the District was approved by the voters of the District. Measure Q authorizes the District to issue up to \$1.7 billion of general obligation bonds to finance various capital projects and related costs, as specified in the bond measure provisions of Measure Q.

Priority School Project List

The project list section of the Measure K, Measure E, and Measure Q ballot language refers to the District's Facilities Master Plan for the specific projects that the District proposes to finance with the proceeds from the bonds. Listed projects are completed as needed at a particular school site according to Board-approved Project Listing Recommendations. The Project Listing Recommendations are formulated by the District's Internal Executive Committee, and reflect recommendations made by the District's Community Advisory Committee.

Citizens' Oversight Committee

Pursuant to the requirements of Proposition 39, and related state legislation, the Board of Education of the District established a Citizens' Oversight Committee and appointed its members. In December 2016 and July 2022, the Board of Education of the District expanded the scope of the current Measure K Citizens' Oversight Committee and designated it to also serve as the independent bond oversight committee for the Measure E and the Measure Q bond programs, respectively.

The principal purpose of the Citizens' Oversight Committee, as set out in state law, is to inform the public as to the expenditures of the proceeds of the bonds issued pursuant to the applicable bond measure. The Citizens' Oversight Committee is required to issue at least one report annually as to its activities and findings.

BACKGROUND INFORMATION (CONTINUED)

Performance Audit

Section 1 (b)(3)(C) of Article XIIIA of the California Constitution requires the District to conduct an annual independent performance audit to ensure that the proceeds of the bonds deposited into the Measure K, the Measure E, and the Measure Q bond Funds have been expended only for the authorized bond projects.

OBJECTIVES

The objectives of our performance audit were to:

- Determine the expenditures charged to the Measure K, Measure E, and Measure Q Bond Building Funds.
- Determine whether expenditures charged to the Measure K, Measure E, and Measure Q bond Building Funds have been made in accordance with the bond project lists approved by the voters through the approval of Measure K in November 2008, Measure E in November 2016, and Measure Q in November 2022.
- Determine that amounts expended on salaries and benefits were only to the extent employees perform work associated with Measure K, Measure E, and Measure Q projects as allowable per Opinion 04-110 issued on November 9, 2004 by the State of California Attorney General.

SCOPE OF THE AUDIT

The scope of our performance audit covered the fiscal period from July 1, 2022 to June 30, 2023. The propriety of expenditures for capital projects and maintenance projects funded through other state or local funding sources, other than the proceeds of the bonds, were not included within the scope of our audit. Expenditures incurred subsequent to June 30, 2023, were not reviewed or included within the scope of our audit or in this report.

PROCEDURES PERFORMED

- We identified the expenditures and projects charged to the general obligation bond proceeds by obtaining the general ledger and project listing.
- We selected a judgmental sample of expenditures for supplies, services and capital outlay considering all projects for the year ended June 30, 2023. For Measure K, our sample included 46 transactions totaling \$34,123,306. This represents 56% of total expenditures of \$65,790,602. For Measure E, our sample included 49 transactions totaling \$38,056,544. This represents 58% of total expenditures of \$65,457,668. For Measure Q, our sample included 41 transactions totaling \$2,406,392. This represents 86% of total expenditures of \$2,782,494.
 - We reviewed the invoices and supporting documentation to determine that expenditures charged to projects were:

PROCEDURES PERFORMED (CONTINUED)

- Supported by invoices with evidence of proper approval and documentation of receipt of goods or services;
- Supported by proper bid documentation, as applicable;
- Properly expended on the authorized bond projects as listed on the voter-approved bond project list.
- We selected a judgmental sample of expenditures for employee costs charged to the projects for the year ended June 30, 2023. For Measure K, our sample included employee costs totaling \$305,561. This represents 32% of total expenditures of \$996,326. For Measure E, our sample included employee costs totaling \$329,411. This represents 36% of total expenditures of \$917,224. For Measure Q, our sample included employee costs totaling \$28,092. This represents 82% of total expenditures of \$34,408.
 - We reviewed the payroll register and job description to determine that the amounts expended on salaries and benefits were only to the extent employees perform work associated with the Measure K, Measure E, and Measure Q bond projects as allowable per Opinion 04-110 issued on November 9, 2004 by the State of California Attorney General.

PROCEDURES PERFORMED (CONTINUED)

Measure K Bond Program

	fo	Expenditures r Fiscal Year Ended 6/30/2023
Construction Projects:		
Undistributed	\$	389,551
Master Plan Projects		4,231,525
New High School # 2 at the former Browning Site		251,535
Avalon Site Wide Environment		3,093,700
Jordan High School Major Renovation		252,989
DSA Certification Projects		10,158
Access Compliance Program		29,367
Hamilton MS Gym		708,974
Jordan Major Renovation Phase IV		189,570
Telecommunications Phase II		2,081,244
Jordan HS Major Renovation II		17,742,107
Jordan HS Major Renovation phase V		504,383
Jordan HS Major Renovation phase VI		435,812
Jordan HS Interim Housing		196,600
Jordan HS Major Re		49,628
Wireless Data Communications - Erate Phase II		3,176,265
Millikan Seismic-Reconstruction		(77,642) ¹
Environmental Clean-up		121,698
Small Priority Projects		108,021
Technology Infrastructure		207,933
Hughes MS HVAC		1,901,566
Keller MS Locker Room		8,534,956
Fire Alarm, Intercom, and Clock Replacement Phase V		439,450
Twain HVAC		2,962,180
Security Improvements		662,059
Subtotal		48,203,629

¹- Final Reconciliation of project expenditures.

PROCEDURES PERFORMED (CONTINUED)

Measure K Bond Program (Continued)

		xpenditures r Fiscal Year Ended 6/30/2023
Construction Projects:	¢	40,000,000
Subtotal from previous page	\$	48,203,629
Deferred Maintenance FY20		886,481
Jordon PH3 Renovation (Science Building)		5,494,787
Wilson Aquatic Center		2,072,931
Electronic Door Locks Pilot Program		526,184
Wilson Natatorium Repurposing		13,037
Lakewood Aquatic Center		2,180,058
Lakewood Portables Project		723,006
Total Before Application of State Funding		60,100,113
State Funding		5,690,489
Total Expenditures	\$	65,790,602

PROCEDURES PERFORMED (CONTINUED)

Measure E Bond Program

	for	Expenditures for Fiscal Year Ended 6/30/2023	
Construction Projects:			
Undistributed	\$	1,103,694	
Master Plan Projects		4,809,895	
Kettering Interim Housing		795	
Monroe Interim Housing		2,806	
Riley Interim Housing		2,285	
Webster Interim Housing		121,411	
Kettering HVAC		13,529	
Stanford HVAC		1,102,602	
Wilson HVAC		5,932,994	
Lakewood HVAC		4,737,608	
Lowell HVAC		(3,076) ¹	
Madison ES HVAC		29,425	
Millikan HS Track & Field		25,870	
Avalon HVAC		9,150,693	
Holmes HVAC		10,858,214	
Bancroft HVAC		18,099,232	
Lakewood All Weather Field Installation		86,494	
Millikan HVAC		614,181	
Birney HVAC		3,537,445	
Freemont HVAC		1,658	
Bryant ES HVAC		47,682	
POLY HVAC		17,176	
Avalon Site Improvements (Baseball Field)		124,940	
Rogers Site Improvements (Portables)		245,989	
Robinson HVAC Project		1,782,281	
Subtotal		62,445,823	

¹- Final Reconciliation of project expenditures.

PROCEDURES PERFORMED (CONTINUED)

Measure E Bond Program (Continued)

	fo	Expenditures for Fiscal Year Ended 6/30/2023	
Construction Projects:			
Subtotal from previous page	\$	62,445,823	
Lowell Portable Replacement		1,840	
Muir Portable Replacement		(5,980) ¹	
Gompers HVAC		323,531	
Emerson HVAC Project		1,550,326	
Bryant Portables		(2,614) ¹	
Stanford Portable Replacement		125,224	
Poly New Classroom Bldg (MED Academy)		301,032	
Tincher HVAC Project		412,424	
Gant HVAC Project		278,340	
ERATE Switch Replacement Project		5,405	
Marshall HVAC		22,317	
Total Expenditures	\$	65,457,668	

¹- Final Reconciliation of project expenditures.

PROCEDURES PERFORMED (CONTINUED)

Measure Q Bond Program

	Expenditures for Fiscal Year Ended 6/30/2023	
Construction Projects:		
Undistributed	\$	157,027
Washington HVAC		827,926
Security Cameras Site Improvements for Facilities		1,686,006
Photovoltaic Solar Phase 2		57,638
Poly Transformation (Measure Q)		53,897
Subtotal	\$	2,782,494

CONCLUSION

The results of our tests indicated that, in all significant respects, the District has properly accounted for the expenditures of the Measure K, Measure E, and Measure Q bond Programs and those such expenditures were made on authorized bond projects. Further, it was noted that the Measure K, Measure E, and Measure Q bond Program funds, were expended for salaries and benefits only to the extent allowable.

SCHEDULE OF FINDINGS AND RESPONSES

There were no findings related to the performance audit of the Measure K, Measure E, or Measure Q Bond Program for the year ended June 30, 2023.

There were no findings related to the performance audit of the Measure K or Measure E Bond Program for the year ended June 30, 2022.



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